Don Anderson
Mayor

Jason Whalen
Deputy Mayor

Mary Moss
Councilmember

Michael D. Brandstetter
Councilmember

John Simpson
Councilmember

Marie Barth
Councilmember

Paul Bocchi
Councilmember

John J. Caulfield
City Manager

October 19, 2016

NOTICE

LAKEWOOD CITY COUNCIL SPECIAL MEETING

AND

LAKEWOOD CITY COUNCIL STUDY SESSION

Notice is hereby given that the Lakewood City Council will hold a Special Meeting on Monday, October 24, 2016, at 7:00 p.m, in the City Council Chambers, Lakewood City Hall, 6000 Main Street SW, Lakewood, Washington.

The purpose of the special meeting is to consider adopting the 2017-2019 Legislative Agenda, Legislative Policy Manual, Pierce County Legislative Policy Manual and Federal Priorities.

Following the City Council Special Meeting, the City Council Study Session will be held at the same location.

Alice M. Bush, MMC
City Clerk

6000 Main Street SW • Lakewood, WA 98499-5027 • (253) 589-2489 • Fax: (253) 589-3774
www.cityoflakewood.us

LAKEWOOD CITY COUNCIL
SPECIAL MEETING
AGENDA

Monday, October 24, 2016
7:00 P.M.
City of Lakewood
Council Chambers
6000 Main Street SW
Lakewood, WA 98499

Page No.

CALL TO ORDER

ROLL CALL

PLEDGE OF ALLEGIANCE

R E G U L A R A G E N D A

NEW BUSINESS

(3) Motion No. 2016-51

Adopting the 2017-2019 Legislative Agenda, Legislative Policy Manual, Pierce County Legislative Policy Manual and Federal Priorities. – *City Manager*

ADJOURNMENT

The Council Chambers is accessible to persons with disabilities. Persons requesting special accommodations or language interpreters should contact the City Clerk's Office, 589-2489, as soon as possible in advance of the Council meeting so that an attempt to provide the special accommodations can be made.

http://www.cityoflakewood.us

City Hall will be closed 15 minutes after adjournment of the meeting.

REQUEST FOR COUNCIL ACTION

DATE ACTION IS REQUESTED October 24, 2016 **REVIEW:**	**TITLE**: Approving the City's 2017-2019 Legislative Agenda, Legislative Policy Manual, Federal Priorities, and Pierce County Policy Manual **ATTACHMENTS:** 2017-2019 Legislative Agenda, Legislative Policy Manual, Federal Priorities, and Pierce County Policy Manual	**TYPE OF ACTION:** __ ORDINANCE NO. __ RESOLUTION __ MOTION NO. 2016-51 __ OTHER

SUBMITTED BY:

RECOMMENDATION: It is recommended that the City Council approve the 2017-2019 Legislative Agenda, Legislative Policy Manual, Federal Priorities and Pierce County Policy Manual has been added to support policy .

DISCUSSION: The 2017-2019 Legislative Agenda, Legislative Policy Manual, and Federal Priorities have been updated and a new Pierce County Policy Manual has been created to support policy priorities at the County level. Formal adoption of a framework and legislative agenda, a comprehensive legislative policy manual, Federal Priorities and Pierce County policy manual will position the City of Lakewood to be most effective in achieving its priorities.

ALTERNATIVE(S): City Council can modify the legislative agenda and/or the legislative policy manual and/or the Pierce County policy manual.

FISCAL IMPACT: Not applicable.

_____ Prepared by	John C. Caulfield _____ City Manager Review
_____ Department Director	

CITY OF LAKEWOOD, WASHINGTON

2017-2019 Biennial Legislative Agenda

The City of Lakewood adopts a biennial legislative agenda. Thanks to the efforts of the City's legislative delegation, the City has accomplished a great deal over the past several legislative sessions. At the same time, there is more to do to keep Lakewood moving into the future.

Fort Steilacoom Park: Transfer Ownership
Fort Steilacoom Park is currently owned by the state (DSHS), and leased to the City of Lakewood. As the primary caretaker of the park, the city has invested $10.9 million in improvements to the park. Pierce College leases DSHS-owned land adjacent to the park. Both the City and Pierce College request that the Legislature authorize the transfer of ownership from the State to the City and College.

Increased & Permanent Funding for the Western State Hospital Community Policing Program
Since 2007 the City of Lakewood has operated a highly effective neighborhood policing team to respond to hundreds of calls for police service at Western State Hospital. The City requests full and permanent funding for this program: roughly $621,000 per biennium. Current funding level is $462,000 per biennium, causing the City to subsidize the program with $159,000. Lakewood also receives $90,000 per biennium to provide basic police services to Western State Hospital.

Capital Funding Request: Fort Steilacoom Park improvements
Fort Steilacoom Park accommodates over 1 million visitors each year. The combination of aging infrastructure and high volumes of use require that the city improve the park's utilities and roads. Lakewood requests $1.45 million to extend water, sewer and electric utilities to building structures in the park and to improve the main road into the park.

Capital Funding Request: Motor Avenue Complete Streets Project
The City of Lakewood has started designing a Complete Streets Project in the Central Business District on Motor Avenue. The Motor Avenue project will create a destination gathering place for its residents and visitors a by creating an attractive, pedestrian-friendly place in the city, that fosters mixed use development. Lakewood requests $2.2 million to make road improvements, underground utilities, and improve pedestrian access.

Support for WSDOT Funding Request: **Relocation of WSDOT Maintenance Facility in Lakewood**
Lakewood supports funding of $16 million to relocate the WSDOT Maintenance Facility currently located in Lakewood on Pacific Highway South. The relocation of this facility is critical in supporting the City's economic development goals. Lakewood has identified a comparable location that would allow for easy access to I-5, creating a win-win for both the City and for Washington State.

Adopted by City Council
October XX, 2016

Contact Information:
John J. Caulfield, City Manager
6000 Main Street SW
Lakewood, WA 98499
253-983-7703
jcaulfield@cityoflakewood.us

Briahna Murray, Vice President
Gordon Thomas Honeywell
Governmental Affairs
253- 310-5477
bmurray@gth-gov.com

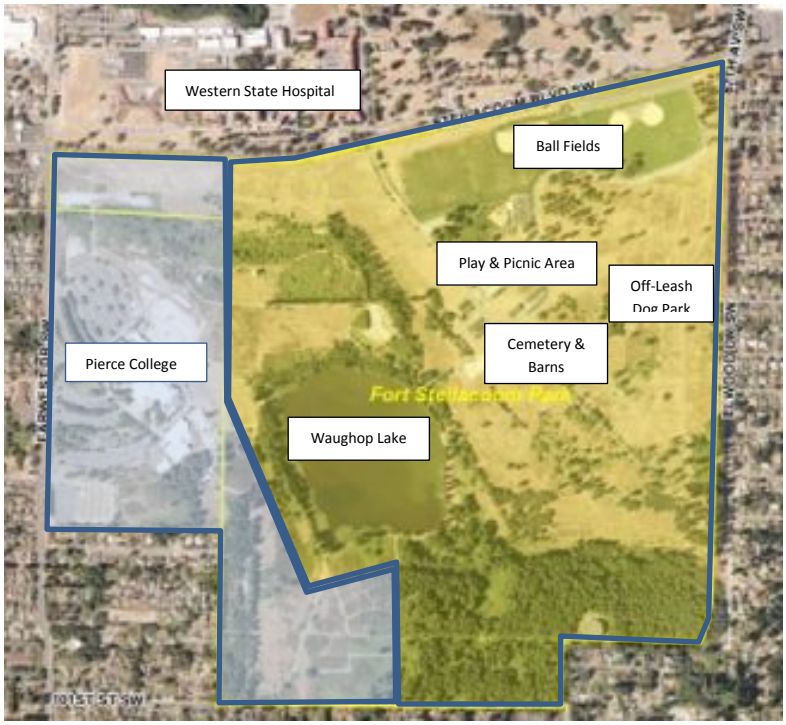
Local Project Information
Fort Steilacoom Park Property Transfer

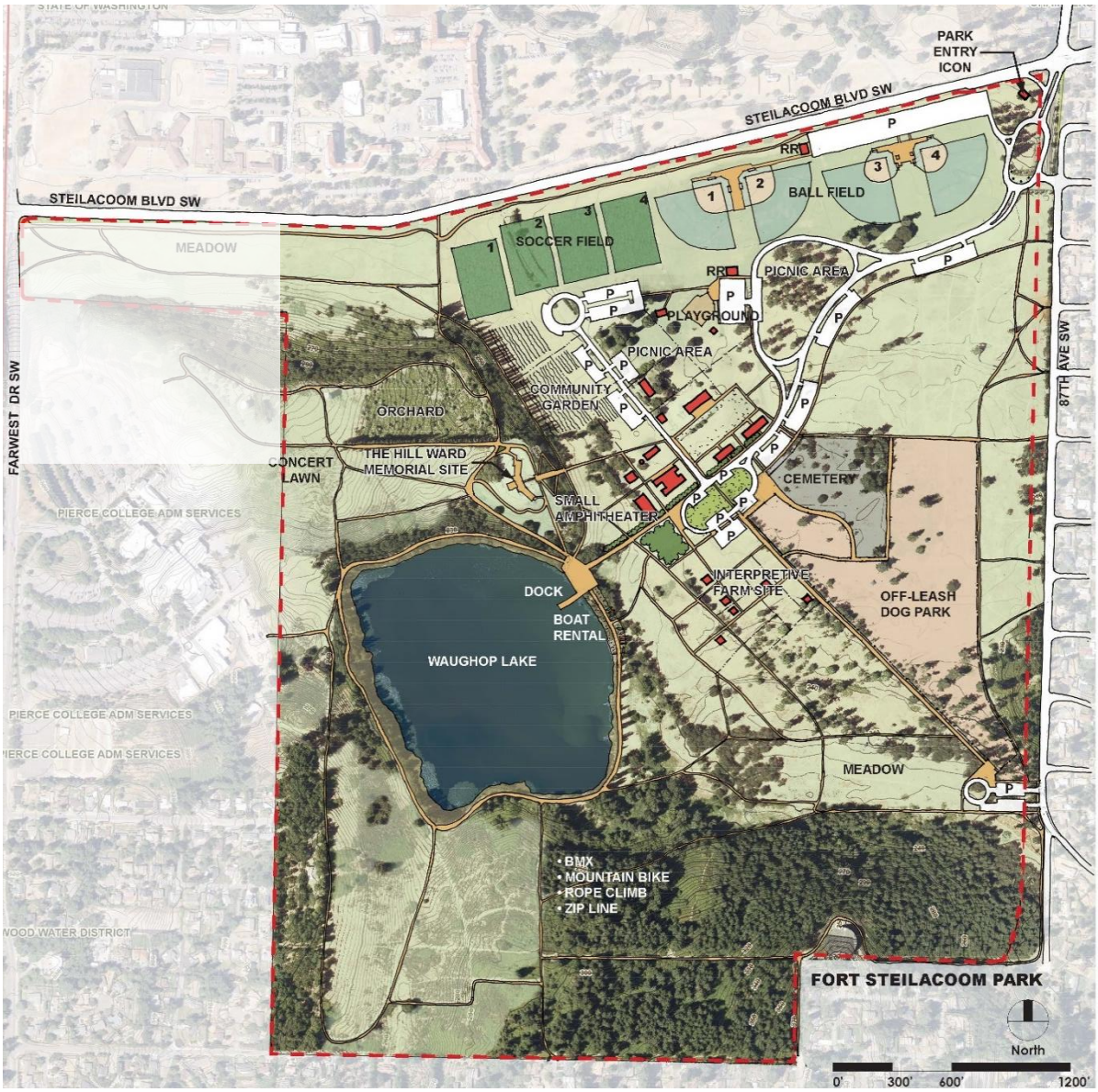
Project Description: Fort Steilacoom Park is an important public facility in the South Sound region. This 500 acre property is comprised of several parcels, all of which are currently owned by the State. The City has been responsible for the property for many years, most recently through an assumed lease. Even prior to that, since incorporation in 1996, the City of Lakewood has invested time and money in managing, maintaining and making significant capital improvements to this historic and regional park. The City will continue to provide a well maintained park which serves visitors from throughout the Pacific Northwest with active and passive areas, including; off-leash dog park, historic cemetery, natural open space areas, playgrounds, organized sports fields and trail system. Plans for the future of the park are detailed in various planning documents as well as the City's strategic "Legacy Plan", six year capital improvement plan and current biennial budget. The City's investment at this site, to date, is $10.9 million.

The property includes multiple liabilities that the City willingly plans to assume when the transfer is complete. Recognizing the costs associated with these liabilities, the City may request future state funds through capital funding and grant programs.

The proposed budget proviso language is:

By June 30, 2018, the Department of Social and Health Services shall transfer deed of the 484 acre property commonly known as the Fort Steilacoom Parcel to the City of Lakewood and Pierce College. Each receiving party shall receive the land covered by their current leases. When the deed is transferred to the City of Lakewood and Pierce College, the current leases expire. The transfer must be at no cost to the city or college. The City of Lakewood shall continue to maintain and operate its land as a park. The property includes multiple liabilities that the City willingly plans to assume when the transfer is complete. Recognizing the costs associated with these liabilities, the City may request future state funds through capital funding and grant programs.





Year	Improvement	Cost Estimate
2017	Pavilion in the Park/ Outdoor stage	$800,000
2018	Waughop Lake Water Quality Improvements	$20,000 - $5 million
2019	Sport Field Lights	$1,200,000
2020	Park Entrance Improvements / Traffic Circle	$1,400,000
2021	Historic Barn Restoration includes restroom facility	$2,000,000

John J. Caulfield, City Manager City of Lakewood 253.983.7703 jcaulfield@cityoflakewood.us	Mary Dodsworth, Parks, Recreation and Community Services Director City of Lakewood 253.983.7887 mdodsworth@cityoflakewood.us	Briahna Murray, Vice President Gordon Thomas Honeywell Government Affairs 253.310.5477 bmurray@gth-gov.com

Western State Hospital Community Policing Program

The City of Lakewood requests that funding for the highly successful Community Policing Program at Western State Hospital be made permanent and set at a level that fully covers the cost of these services.

Since 2007, the City has operated a highly effective community policing program that provides dedicated police personnel whose specific duties are to provide response, reporting, and investigative services above and beyond the basic patrol response; creating a safer environment for Western State Hospital and the surrounding neighborhoods. Since 2007, the state operating budget has included $462,000 to fund the program; however, despite increasing costs, inflation, and a growing WSH population, this funding amount has never been adjusted. The Community Policing Program currently costs the City $621,297. The City is subsidizing $159k of this program - this number is increasing each year.

The City requests that the state make this funding permanent and cover the full cost of the program. The Community Policing Program significantly and positively affects the real and perceived protection of Western State Hospital and the surrounding communities. Since 2007, the Community Policing Program has resulted in a 40% reduction in calls for police services from Western State Hospital and a positive relationship between hospital staff, police, and the community. The continuing success of the program relies on permanent state funding that fully funds the program.

The Western State Hospital Community Policing Program provides:	**Cost of Program (FY 2017-19)**
• .75 FTE Neighborhood Police Officer (NPO) • 1 FTE Investigator • .5 FTE Community Service Officer (CSO)	**Current cost of the program: $621,297** **Previous Funding Amount: $462,000**

In pursuing permanent funding for the Community Policing Program, the city would like to advance comprehensive legislation that also includes the following:

- *Clarify Funding Calculation and Source for Basic Police Services at Western State Hospital*
  The City of Lakewood receives $90k/biennium to provide basic police services to Western State Hospital. West Pierce Fire also receives funding for basic fire and EMS services. The origin of this funding is unclear and inconsistent. The City supports simplification of how these funds are calculated and distributed to the City and West Pierce Fire.

- *Funding for Basic Police Services at Eastern State Hospital*
  Eastern State Hospital is located in the City of Medical Lake. Comprehensive legislation should fund Medical Lake's provision of basic police services at Eastern State Hospital.

John J. Caulfield, City Manager City of Lakewood 253.983.7703 jcaulfield@cityoflakewood.us	Mike Zaro, Police Chief City of Lakewood 253.830.5001 mzaro@cityoflakewood.us	Briahna Murray, Vice President Gordon Thomas Honeywell - GA 253.310.5477 bmurray@gth-gov.com

DRAFT

Proposed Legislation on Permanent Full Funding for Lakewood & Medical Lake to Provide Services to Western State Hospital & Eastern State Hospital

AN ACT Relating to community safety at eastern and western state hospital; and adding a new section to chapter 72.23 RCW.

BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:

NEW SECTION. **Sec 1.** The Legislature recognizes that the cities where eastern and western state hospitals are located provide vital services to the hospital to maintain patient and community safety. In particular, the Legislature recognizes that the Community Policing Program at Western State Hospital facilitates a safer community and increased communication between the hospital and the community. The Legislature also recognizes that state hospitals are exempt from paying property taxes to support these services. Historically, when funded, these services have been funded through individual budget provisos directing state funding to the cities. The Legislature recognizes that this budgeting approach is an unreliable and inconsistent manner in which to fund public and community safety services. Therefore, it is the Legislature's intent to establish a permanent funding mechanism for these services by directing the eastern and western state hospitals to enter into contracts with the cities in which they are located.

NEW SECTION. **Sec. 2.** A new section is added to chapter 72.23RCW to read as follows:

(1) Western state hospital shall enter into a contract with the city in which it is located for the provision of community policing services at the hospital and in the surrounding areas.

(2) For the purposes of this section, community policing services includes, but is not limited to, dedicated police personnel whose specific duties are to provide response, reporting, and investigative services above and beyond the basic patrol response, to proactively address public safety issues at the hospital through interaction with the public about incidents relating to the state hospital, to investigate complaints of patient and staff-related incidents, and to conduct training for hospital staff.

(3) Beginning in fiscal biennium 2017-2019, the contract described in subsection (1) of this section must be no less than $621,297. In each subsequent fiscal biennium, the hospital shall make adjustments for inflation.

(4) The city shall not bond the revenue allocated in the contract outlined in this section.

NEW SECTION. **Sec. 3.** A new section is added to chapter 72.23 RCW to read

as follows:

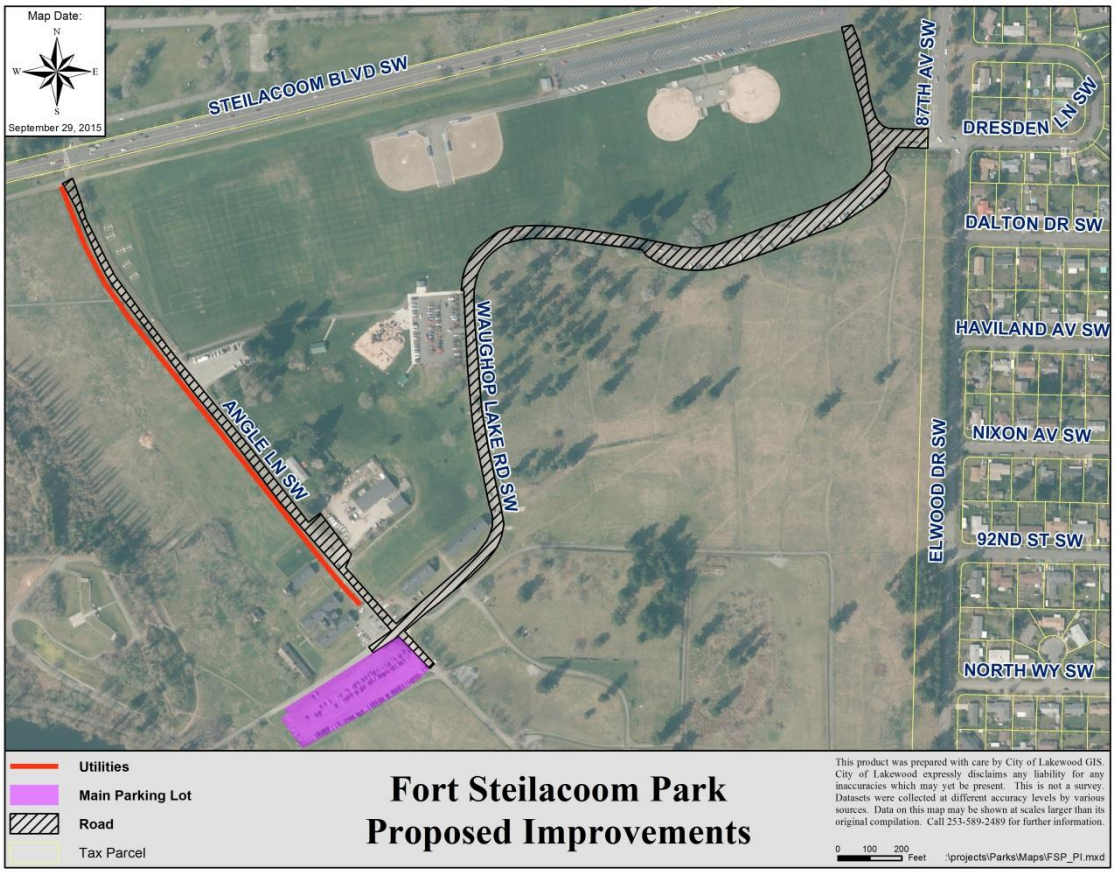
(1) Western state hospital and eastern state hospital shall each enter into a contract with the city where the respective hospitals are located to compensate the city for providing public safety services, including but not limited to 9-1-1 response service and police calls.

(2) Beginning in fiscal biennium 2017-19, each contract described in subsection (1) of this section shall be equal to eighteen cents per square foot of the respective state hospital. In each subsequent fiscal biennium, the hospital shall make adjustments for any changes in square footage.

(3) The cities may not bond the revenue allocated in the contracts outlined in this section.

DRAFT

Local Project Information
Fort Steilacoom Park Improvements



Project Description: Fort Steilacoom Park accommodates over 1 million visitors each year. Over the years the City has made significant investments and improvements totaling $10.9 million to this State owned property. The combination of past uses, aging infrastructure and high volumes of use requires that the City invest in improving the utilities and roads at this site. Lakewood requests $1.45 million to extend water, sewer and electric utilities to building structures, including the historic barn buildings in the park and to improve the main road.

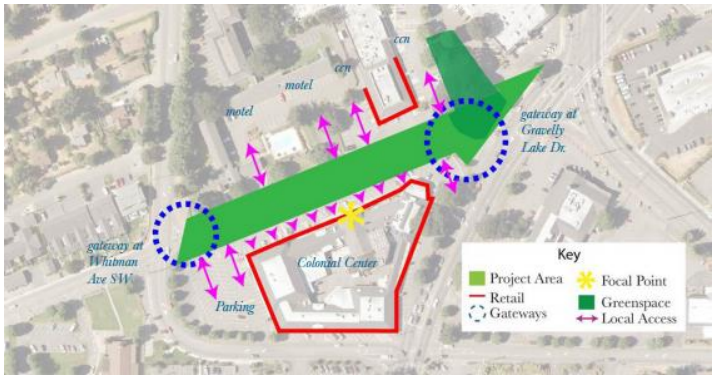
Project Elements	Project Description	Cost
Utilities	Water Sewer Electricity Fiber	$150,000 $430,000 $100,000 $20,000
Road	Engineering and repaving the main road	$650,000
Stormwater	Environmental impacts to road and regulatory process	$100,000
Total		$1.45 million

John J. Caulfield, City Manager City of Lakewood 253.983.7703 jcaulfield@cityoflakewood.us	Mary Dodsworth, Parks, Recreation and Community Services Director City of Lakewood 253.983.7887 mdodsworth@cityoflakewood.us	Briahna Murray, Vice President Gordon Thomas Honeywell Government Affairs 253.310.5477 bmurray@gth-gov.com

FSP Improvements			
Year	**Description**	**Price**	**Comments**
2001	Barn Roofs / Cemetary Fence	$150,000	Partnered with Pierce County
2005	Ballfield Ugrades	$2,200,000	Partnered with Pierce County
2005	Restroom by Ballfields	$150,000	Partnered with Pierce County and Partners for Parks
2005	Playground	$250,000	Partnered with Lakewood Rotary Club and Community
2001-2008	Park Maintenance	$750,000	City contributionsto offset PC costs
2006	Hillward Demo and Development	$800,000	Partnered with Pierce County and State of Washington
2006	Large Shelter	$60,000	Partnered with Lakewood Rotary Club
2007	O&M Shop	$375,000	City contributions
2007	Playground Upgrades	$60,000	Community Donation
2007	Playground Restrooms	$220,000	Partnered with Partners for Parks
2007	Small Shelter	$30,000	Partnered with Clover Park Rotary
2007	Dog Park Upgrades, Shelters, Benches, Path, Agility	$75,000	Partnered with Steilacoom and Protect our Pets
2007	Irregation, Turf Restoration by Playground, Shelters	$15,000	City contributions
2014	Waughop Water Quality Survey	$200,000	DOE Grant
2016	Parks WiFi	$55,000	City contributions
2016	Waughop Lake Trail	$500,000	Partnered with Partners for Parks
2016	Barn Removal	$85,000	City Contribution
2016	Parking Lot (Waughop Lake Trail)	$310,000	Partnered with State of Washington
2016-17	O&M Shop Upgrades (LEED lights, HVAC, parking lot)	$75,000	City contributions
2016 -2017	Sport Field Improvements	$500,000	RCO / City contribution
2008-2016	Annual Maintenance	$4,000,000	City contributions
	Total	10,860,000	
Upcoming Projects			

Local Project Information
Motor Avenue Complete Streets Project
Project Cost: $2.2 Million

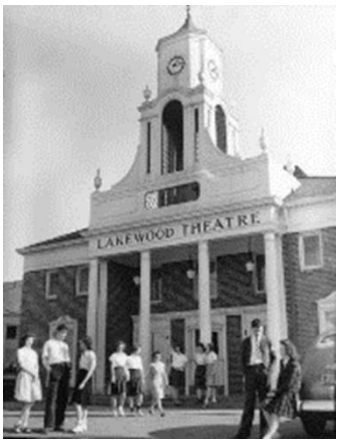
Project Description: The City of Lakewood has started the design process for a Complete Streets Project in the Central Business District on Motor Avenue between Whitman Avenue SW, and the intersection of Gravelly Lake Drive SW and Bridgeport Way SW. The Motor Avenue project leads to the creation of a vibrant and welcoming public gathering space with a park-like atmosphere.



The Motor Avenue project has been shaped by public input. To date the City has received input and support from many residents, business owners, and other community leaders. The project has also been featured in a variety of local media coverage.

In addition to igniting a community, the project has also sparked new economic development. In anticipation of this project, the historic Colonial Center adjacent to Motor Avenue is being partially remodeled, and several bids have been placed on a long-term vacant property adjacent to the project site.

Throughout Lakewood's history, the beautiful theatre and high end dining located at the Colonial center served as focal points of the area and provided a central gathering space for the community. Today, some storefronts in the colonial center are vacant and the theatre is no longer operable. With this project, the City of Lakewood envisions reestablishing a destination gathering place for its residents and visitors a by creating an attractive, pedestrian-friendly place in the city, that fosters mixed use development.



Project Costs	
Project Design	$250,000
Incidental Construction	$182,000
Transportation Improvements	$451,300
Utility Construction	$351,000
Non-Motorized Improvements	$448,800
Market Structure & Landscaping	$230,000
Construction Management	$180,000
Subtotal	**$2,093,100**
Contingency (5%)	$83,000
Total Project Cost	**$2,176,100**

John J. Caulfield, City Manager City of Lakewood 253.983.7703 jcaulfield@cityoflakewood.us	Courtney Casady, Assistant to the City Manager City of Lakewood 253.983.7839 ccasady@cityoflakewood.us	Briahna Murray, Vice President Gordon Thomas Honeywell Government Affairs 253.310.5477 bmurray@gth-gov.com

WSDOT PROPERTY IN LAKEWOOD:

ECONOMIC BENEFITS OF RELOCATION

Local project information

July 2016

Project Overview

The City of Lakewood (City) is in discussion with the Washington State Department of Transportation (WSDOT) regarding a win-win proposal to relocate a WDOT facility top open up economic development growth within the City, and to provide WSDOT with a site that strengthens accessibility to their service area.

The project site is currently being used for industrial purposes, as a WSDOT maintenance site. This is not the highest and best use for the site. The site's prime I-5 frontage, heavy daily traffic loads (average daily traffic count of 282,000 vehicles), and proximity to the Lakewood Sounder Station make it particularly suited for transit-oriented retail development. Redevelopment would only be possible if the WSDOT maintenance site is relocated. Potential sites have been identified nearby.

Regional Context

Site Location

The Project Site is located along Pacific Highway, to the west side of I-5 south of the intersection of SR 512. The existing site is 25.04 acres. Existing buildings on the site are 213,965 s.f. with a floor-to-area ratio (FAR) of 0.20, which is below the site's realistic potential.

Multiple Benefits of Relocation

Win-Win Benefits for WSDOT and WA State

- One proposed site is 16% larger than the current facility, though can be located on a smaller footprint.
- New facilities operate more efficiently than older facilities. Upgrades may result in WSDOT having reduced utility costs and reduced ongoing building costs.
- WSDOT will be able to design a maintenance facility from scratch that is optimized for their current operations and vehicle fleet. They can "right size" the building.

Benefits for the Community of Lakewood

- Supports city's economic development goals.
- Compliments existing retail.
- Reduce unemployment by providing local employment opportunities.

Benefits for Other Jurisdictions

- Increases retail sales tax and property tax revenues for multiple jurisdicitons.

Initial estimate of annual benefits* with mid-level retail scenario:

$4.5 - 9.5 million	WA State
$700K - 1.4 million	Lakewood
$350 - 800K	Pierce Transit
$175 - 275K	Pierce County
$25,000	Pierce County Library
$10,000	Port of Tacoma

(*Annual revenue estimates include sales tax, property tax, State B&O tax, and utlity tax.)

Analysis Completed

1. Explored costs and potential sites for WSDOT relocation

In 2014, the City studied and assessed the potential costs associated with relocation. Significant costs include current site environmental clean-up and demolition, new site acquisition, and new facility construction.

Cost Estimate to Relocate WSDOT Facility

Construction costs	**$13.1 million**
Site mitigation	**$1.5 million**
Consultation services	**$821,000**
Project management	**$530,000**
Equipment costs	**$236,000**
Total Costs	**$16.2 million**

2. Examined different redevelopment scenarios

In 2015, the City studied fiscal impacts and costs for different development scenarios to the City and other public agencies. Lakewood hopes to bring in an attractive, large anchor retail store to the site, as well as some restaurants or other small retail which would get drivers off the freeway and into Lakewood.

Scenario 1: High-End Retail. Development similar to the Tukwila Nordstrom Rack and Kohl's retail site.

Scenario 2: Mid-Level Retail. This scenario was modeled on the Marysville Kohl's Retail Mix, anchored by a Kohl's Department Store and a WinCo Grocery. Other retailers include a Ross Dress for Less.

Scenario 3: Outlet with Grocery. A similar example is the North Bend Outlet Mall with a significant collection of outlet retail stores.

Scenario 4: Outlet Mall. This scenario was modeled on the Centralia Outlet Mall, which has a smaller collection of outlet retail stores.

Comparable Retail Examples

Mid-level retail anchor examples.

Outlet mall and traditional shopping mall.

Steps Forward

Determine WSDOT capactiy needs and relocate the maintenance facility.

Lakewood has determined a few potential sites for the relocation of the WSDOT maintenance facility. A capacity analysis should also be conducted to determine WSDOT's needs prior to relocating the maintenance facility.

Determine the land assembly process.

The City will begin talking with property owners at the current site, as the proposal would necessitate that WSDOT as well as multiple other owners sell their land to a developer. The City will begin conversations to determine owners' willingness to sell.

Contact

For more information about the project, please contact:

John J. Caulfield, City Manager
City of Lakewood
253-983-7703 jcaulfield@cityoflakewood.us

Briahna Murray, Vice President
Gordon Thomas Honeywell Government Affairs
253-310-5477 bmurray@gth-gov.com

COMMUNITY, ECONOMIC DEVELOPMENT, TRANSPORTATION, AND INFRASTRUCTURE

I-5 JBLM Corridor
The I-5 JBLM corridor is fully funded in the transportation revenue package adopted by the Legislature. The City is currently working with WSDOT to ensure timely progress of the project. The City will continue to advocate for any appropriations or policy changes needed to advance the project in the best interests of our community and region.

Economic Development Tools
The City supports programs that may be developed to assist local governments in improvement of neighborhood residential and commercial area rehabilitation, through tax incentives, grants, loans and other programs. The City also supports legislation that provides economic development tools that the City may use if it so chooses. This legislation includes, but is not limited to: the multi-family housing tax incentive, tax increment financing, lodging tax, the Main Street Act (a series of small tax incentives for neighborhood business districts), complete streets grant program, community facility financing, shared state revenue for construction of convention and special event centers, additional shared state revenue for urban renewal and other public facility improvements, and innovative approaches to property tax assessment that reduces the current incentive to allow property to remain blighted.

Annexation
The City believes that annexation laws should encourage the logical development and expansion of the City to provide for a healthy and growing local economy and efficient services. The law should also facilitate and ease the annexation of unincorporated islands adjacent to City limits. The City supports legislation that will further modify state annexation laws to reduce the administrative process of annexation and further encourage and incentivize annexation of existing unincorporated islands.

Boundary Review Board
Boundary Review Boards are a quasi-judicial administrative body empowered to make decisions on such issues as incorporations, annexations, extensions of utilities, etc. by cities, towns, and special purpose districts. These Boards can approve, deny, or modify a proposal. Decisions are appealable to the Pierce County Superior Court. Because most issues are appealed to the Superior Court the City of Lakewood believes the Boundary Review Boards are duplicative and supports legislation that results in their elimination.

Local Authority for Land Use & Planning
Local governments must maintain final decision making authority on local zoning, land use, and planning, including local zoning and regulation of house-banked card rooms, homeless shelters, mobile home parks and other businesses. Specifically, the City opposes any effort by either the State Legislature or Congress to preempt local land use or taxation authority.

Infrastructure Funding
Local agencies, including the City of Lakewood, lack resources for infrastructure funding. As a result, city roads remain in disrepair; general fund dollars are taken from other important services to repair roads; or a combination thereof. Given that the Public Works Assistance Account has been discontinued, the city supports the state developing new infrastructure funding programs that are viable in the current political climate.

Parks & Recreation
The City of Lakewood is in need of state assistance to improve, maintain and expand its local park system and the open space areas of the City. The City supports ongoing funding for the Washington Wildlife and Recreation Program (WWRP) and the Youth Athletic Fund (YAF).

If the WWRP program is funded at the $85 million level, the City will receive $600,000 for the Harry Todd Waterfront Improvement Project. An Aquatic Lands Enhancement Account (ALEA) grant for Harry Todd Park improvements in the amount of $500,000 is also pending legislative approval.

If the YAF fund is fully funded at $12 million, the City will have the chance to compete for these funds in a competitive grant process. The grant allows for renovation of existing facilities.

Limiting Additional Freight on Point Defiance Bypass (Lakeview Rail Line)
The City opposes increased freight traffic along this corridor that is above and beyond the activity already in place and does not have a destination point within Lakewood. With the opening of the Point Defiance Bypass project in support of AMTRAK passenger rail coupled with increasing demands on freight rail, there is concern that the Point Defiance Bypass project could eventually lead to carrying increased freight traffic in addition to new passenger rail.

FINANCE

State-Shared Revenues
Lakewood supports maintaining funding for state-shared revenues. Additionally, the City opposes any cuts to state-funded programs that would negatively impact the city's ability to deliver services to its citizens.

Fiscal Home Rule (alternative to State-Shared Revenues)
The City recognizes that it is increasingly difficult for the state to continue its historic role of providing state-shared revenues to the local level. The City will evaluate fiscal home rule proposals as they are introduced.

General Fund Revenue
The City supports legislation that will increase, expand, or favorably restructure its revenue-raising ability. In consideration of the continued growth in demand for services that exceed revenue growth and inflation, the City supports the following revenue options:

- Give local governments increased local option flexibility in all areas of taxing authority.
- Eliminate remaining non-supplanting language and restrictions on use of certain revenues in local option tax authority. This language excessively limits City Council discretion regarding funding priorities.

City Financial Liability for Indigent Defense
The City supports state funding for Indigent Defense in order to ensure consistent and adequate funding throughout the State. Requiring cities to bear the cost of this state mandate is inequitable.

Unfunded Mandates & Other State & Federal Budget Impacts
Mandates from the Federal and State governments are rarely accompanied with adequate new revenues or taxing authority, but instead force the City to reduce funding levels for other services. The City opposes efforts by the State Legislature to balance budgets by shifting responsibilities to cities.

PUBLIC SAFETY

Authority to Appoint Municipal Court Judges
The City supports cities' ability to appoint a municipal court judge and to maintain courts and supports further technical and financial assistance for the administration of municipal courts.

Traffic Enforcement Cameras
The Legislature has authorized local government to use traffic enforcement cameras in limited situations, including red light enforcement at certain intersections and speed control in school zones. Traffic enforcement cameras have proven to be a success in reducing instances of speeding and violation of traffic signals. The City supports the use of traffic enforcement cameras. The City also supports legislation allowing images from traffic enforcement cameras to be used by law enforcement in criminal cases if there is probable cause.

Police Body Cameras
Advancements in technology now enable law enforcement agencies to equip their police officers with body-worn cameras. However, current state laws around public disclosure impede the use of this technology. The City supports legislation that removes barriers to the use of police body cameras.

Increased & Permanent Funding for the Western State Hospital Community Policing Program
Since 2007 the City has operated a highly effective neighborhood policing team to respond to hundreds of calls for police service at Western State Hospital. The City of Lakewood requests permanent funding for this program at a level that covers the full cost of the program.

City Financial Liability for Offender Medical Costs
The City supports proposals to change the current practice of charging cities for inmate medical costs. The concern is that private insurance companies are refusing to cover treatment for an injury that occurred during the commission of a crime. The practice of charging cities for the medical cost of inmates is a subsidy for jails, hospitals, Medicaid and insurers using tax money intended for local revenue.

Full Funding of the Basic Law Enforcement Academy (BLEA)
The City supports full funding of the Basic Law Enforcement Academy which is the sole training program for police departments across the state. With an increasing number of law enforcement officers retiring, it is imperative this program receive adequate funding to provide ample training slots for new hires. The current wait for a training class is more than six months, which results in jurisdictions paying the salaries of officers who cannot begin work.

Jail & Court Costs
The City supports legislative proposals that reduce jail and court costs, and maintain the City's flexibility in providing jail and court services. The City supports additional funding for local grants through the Office of Public Defense, and clarifying local authority to set standards for public defenders. The City also supports maintaining the flexibility to select the most appropriate manner in which to provide jail services.

Release of Offenders to County of Origin
The City supports full implementation of legislation that expanded Department of Correction's "county of origin" policy that sends offenders back to their county of origin upon release, to also include offenders released from the Special Commitment Center operated by the Department of Social and Health Services.

Mental Illness
The City supports state action to increase mental health services throughout the state. Increased mental health funding is needed to address the requirements of Trueblood v. Washington State DSHS, and meet a growing demand across the state.

GENERAL GOVERNMENT

McCleary Decision
The City encourages the state to satisfy the McCleary Supreme Court decision, and develop a plan on how to fully fund education by 2018. In doing so, the City requests that the Legislature recognize quality schools also need to be located in quality communities. As such, fully funding education should not be done at the expense of funding allocated to local governments.

Public Records & Open Meetings
The City respects the right of the public to have access to legitimate public records and documents. The City believes its ability to recover the costs of searching for, gathering and reviewing requested documents is also in the public's interest. The City supports reasonable reforms to the public records act. The City opposes requiring the recording of executive sessions or other restrictions on legitimate uses of executive sessions.

HOUSING

Adult Family Homes (AFHs)
The City supports legislation that harmonizes Adult Family Homes to the degree possible with the residential zoning which currently allows them. These facilities should maintain numbers of occupants consistent with their residential setting and these facilities should be dispersed to prevent unintended de facto "social services zones" when it is in the best interest of both the service provider and the City to preserve the residential nature of the City's neighborhoods. The City supports density limitations to this use in residential zones with regard to both numbers of occupants per facility and number of facilities per zone.

Regulating Enhanced Service Facilities (ESFs)
The City encourages the state to recognize ESFs as an institutional use and remove language which allows an Adult Family Home (AFH) to convert to this use. The population that qualifies for residence in an ESF would otherwise be institutionalized and is not appropriate for residential zones. Language that allows AFH to convert to ESF suggests that these distinctly different types of housing are comparable when they serve contradictory populations, AFH serving predominantly vulnerable individuals and ESF serving almost exclusively individuals who present a threat. The City supports legislation that keeps institutional populations in zones which accommodate commercial or industrial uses.

Quality Affordable Housing
The City supports enhancement of the provision of much needed human service programs to address issues that drive increased homelessness and public safety costs. The City supports legislation that incentivizes developers to build affordable housing. The City supports a $200M investment in the Housing Trust Fund. The Homelessness Housing and Assistance Act provides funding to homeless services (shelters, rapid rehousing, move-in assistance etc.) through a document recording fee. Thirty dollars of the fifty-eight dollar fee collected is scheduled to sunset in 2019. The City supports retaining the document recording fee.

Additionally, the City supports legislation to stop all predatory home lending practices with particular attention to the common predatory lending practices in mobile home ownership. The City supports enforcement of state law to ensure all home renting practices are in compliance with existing regulations.

MILITARY AFFAIRS

South Sound Military & Communities Partnership (SSMCP) & Joint Base Lewis McChord
The City is a strong partner with Joint Base Lewis McChord (JBLM) and a founding member of the South Sound Military Communities Partnership (SSMCP). JBLM is an employment hub for the City of Lakewood, and Lakewood has the 3rd largest city population of active duty service members in the greater Pierce and Thurston Counties region.

SSMCP's mission is to foster communication, understanding and mutual benefit by serving as the most effective point of coordination for resolution of those issues which transcend the specific interests of the military and civilian communities of the South Sound region. Its membership includes Pierce and Thurston County local governments, JBLM and the WA Military Department, and economic development, social services, health care, educational, transportation, and military support organizations. Current SSMCP priorities include expanding missions at JBLM and thus spurring local economic development off base; workforce transition; active duty, military family and veteran awareness of health care and social service availability; and increasing state level support of military presence in Washington.

The City of Lakewood supports the ongoing efforts of SSMCP and policy decisions that assist JBLM and its mission. The City also believes in a strong commitment from the State in support of military affairs, such as maintaining the Governor's Subcabinet on Military Downsizing; strengthening financial, legislative and political support for the military presence in Washington in anticipation of future force restructuring or defense contract reductions due to sequestration, Department of Defense budget reductions, and/or base realignment and closure (BRAC) rounds; continuing to support the Washington Military Alliance (WMA), and providing financial assistance for local military advocacy agencies such as Forward Fairchild, the Puget Sound Naval Bases Association, Rally Point 6, and SSMCP.

SSMCP Legislative Agenda

- Resolve Encroachment in the JBLM North Clear Zone (NCZ)
- Fund Transportation Blueprint for South Puget Sound
- Strengthen State Involvement in Military Affairs
- Direct Compliance with the REAL ID Act

City Financial Liability for Indigent Defense

Indigent Defense	2014	2015	2016 (budgeted)	2017 (budgeted)	2018 (budgeted)
	$463,501	$457,636	$550,000	$598,800	$608,800
Jail Services	2014	2015	2016 (budgeted)	2017 (budgeted)	2018 (budgeted)
	$693,896	$700,814	$624,240	$624,240	$624,240
Prosecution Services	2014	2015	2016 (budgeted)	2017 (budgeted)	2018 (budgeted)
	N/A	$101,210	$130,000	$130,000	$130,000

Full Funding of the Basic Law Enforcement Academy (BLEA)

BLEA sessions offered per year	20
Price per BLEA attendee	$3,500

Lakewood BLEA budget estimate	2017	2018	2019	2020
	4 recruits	4 recruits	4 recruits	4 recruits
	$14,000	$14,000	$14,000	$14,000

SOUTH SOUND MILITARY & COMMUNITIES PARTNERSHIP

Providing unique regional leadership to bridge military and civilian communities for mutual benefit

SSMCP 2017
STATE LEGISLATIVE AGENDA
- DRAFT -

Resolve Encroachment in the JBLM North Clear Zone (NCZ)

- SSMCP seeks funding to acquire and relocate businesses in the JBLM NCZ.
- Civilian activity within NCZ property presents a public safety issue for military operations and civilians alike. Encroachment within the NCZ contributed to JBLM receiving point deductions in the 2005 Base Realignment & Closure (BRAC) evaluation process.

Fund Transportation Blueprint for Sound Puget Sound

- Provide $5M in State funding to study the long-term need to increase I-5 capacity between Mounts Road (exit 116) to Tumwater (exit 99).
- Develop a plan to provide incremental highway improvements from Thurston County to JBLM.
- This is a key transportation corridor that is critical to the quality of life and movement of goods throughout Thurston County and beyond. Relieving congestion will promote economic prosperity in the region.
- Support continued local transportation infrastructure investments that improve freight mobility and systems reliability for workers.

Strengthen State Involvement in Military Affairs

- SSMCP believes in a strong commitment from the State in support of military affairs, such as:
  - recognizing the influence and effects military installations have on nearby local communities and local government operations, planning and expenditures;
  - furthering the work begun by the Governor's Subcabinet on Military Downsizing to better assist active duty and veterans and their families transition to the civilian workforce;
  - continuing to support the Washington Military Alliance (WMA); recognizing and protecting the economic benefit realized in the State by government and the private sector due to our military's presence;
  - strengthening financial, legislative and political support for military presence in anticipation of future force restructuring or defense contract reductions due to sequestration, Department of Defense budget reductions, and/or base realignment and closure (BRAC) rounds; and
  - providing financial assistance for local military advocacy agencies such as Forward Fairchild, the Puget Sound Naval Bases Association, RP/6, and SSMCP.
- Recognize JBLM as a Regional Center.

Direct Compliance with the REAL ID Act

- Encourage Washington State Department of Licensing compliance with DHS REAL ID Act requirements
  - The Act established minimum security standards for state-issued driver's licenses and identification cards and prohibits Federal agencies from accepting for official purposes licenses and identification cards from states that do not meet these standards.

SSMCP
6000 Main St. SW, Lakewood, WA 98499
Phone: 253.983.7772 | 253.983.7774
E-mail: badamson@cityoflakewood.us
sluna@cityofakewood.us
ssmcp.org

2015 SSMCP Members

City of Lakewood
City of Lacey
City of DuPont
City of Olympia
Town of Steilacoom
City of Tacoma
City of Tumwater
City of University Place
City of Yelm
Pierce County
Thurston County
Nisqually Indian Tribe
Thurston Regional Planning Council
Joint Base Lewis-McChord
Washington Military Department
Washington Department of Transportation
Tacoma-Pierce County Chamber of Commerce
Tacoma-Pierce County Health Department
United Way of Pierce County
Clover Park School District
Franklin Pierce School District
Tacoma Pierce County Association of Realtors
WorkForce Central
Your name here!

Collaborative Partners

Emergency Services
Economic Development Boards
School Districts
Public and Private Utilities
Public Libraries
Convention Visitor Bureaus
Parks Districts
Health Systems
Ports
Colleges & Universities
Wildlife & Environmental Advocates
Chambers of Commerce
Workforce Development Organizations
Social Service Organizations
Veterans Service Organizations
Charitable Organizations

SOUTH SOUND MILITARY & COMMUNITIES PARTNERSHIP

Providing unique regional leadership to bridge military and civilian communities for mutual benefit

ssmcp.org

SSMCP Core Goals

- Formalize New Methods of Regional Collaboration

- Improve Regional Mobility

- Improve Access to Information

- Promote JBLM as a Center of Regional Economic Significance

- Improve Access to Existing Services for Active Duty Service - Members and Veterans

- Improve Support for Military Families

SOUTH SOUND MILITARY & COMMUNITIES PARTNERSHIP

MISSION

To foster effective communication, understanding, and mutual benefit by serving as the most effective point of coordination for resolution of those issues which transcend the specific interests of the military and civilian communities of the South Sound region.

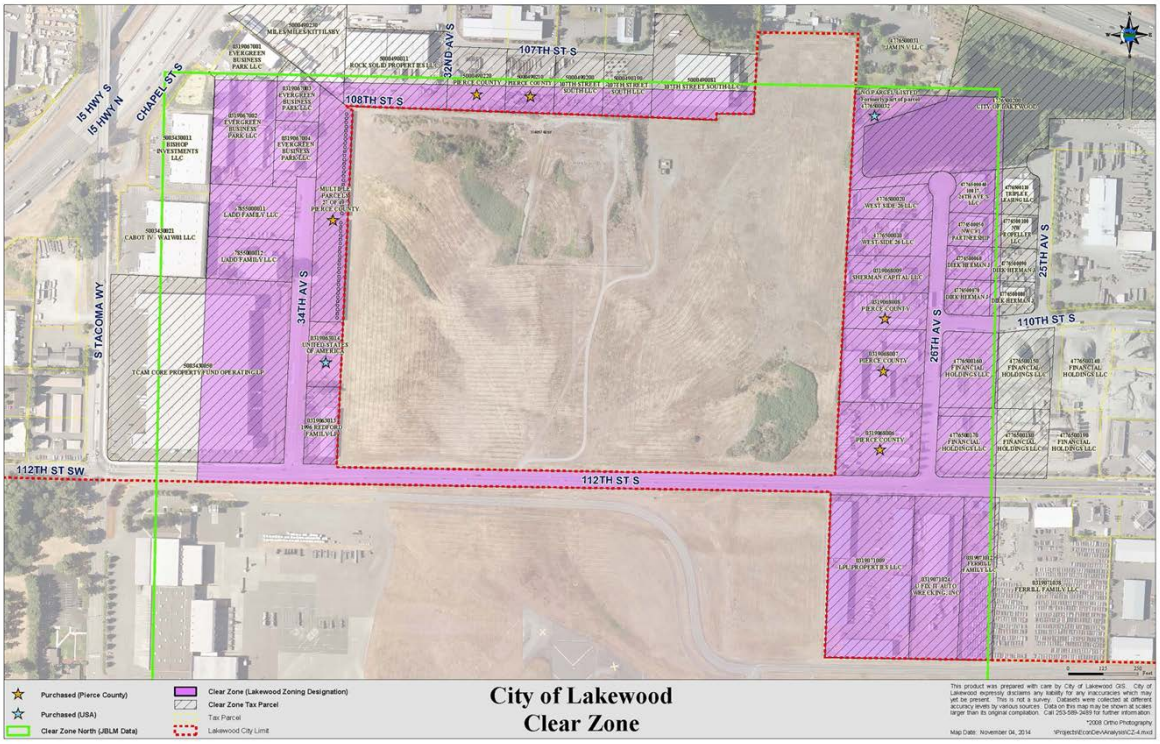
VISION

The SSMCP is an innovative and flexible partnership uniquely positioned to provide regional leadership to bridge military and civilian communities.

SSMCP
6000 Main St. SW
Lakewood, WA 98499
Phone: 253.983.7772 | 253.983.7774
E-mail: badamson@cityoflakewood.us
ssmcp.org

BACKGROUND INFORMATION

North Clear Zone (NCZ) – Joint Base Lewis McChord (JBLM)



	Acreage	Parcels
Total	65	66
Purchased by Pierce County	6.6	32
Purchased by U.S. Government	5.4	2
Subtotal	12	34
Remaining	53	32
Estimated Value for Acquisition and Business Relocation	$43 million to $50 million	

SSMCP is seeking funding to acquire and relocate the businesses within the JBLM North Clear Zone.

Clear Zones (CZ) and Accident Potential Zones (APZs) are areas where the potential for aircraft accidents has been identified through the Air Installation Compatible Use Zone (AICUZ) program. The CZ is a 3,000 by 3,000 foot zone at the end of the runway where there is the highest statistical possibility of aircraft accidents. Any existing or future development in the CZ is of concern. Development in the CZ increases the likelihood of flight obstructions such as physical structures, smoke, and glare, and challenges the military's ability to safely carry out missions. Development should be prohibited in this zone. Any use other than airfield infrastructure (e.g., approach lighting) is incompatible in the CZ. McChord Air Field's NCZ is unique, being valuable industrial land, not farmland. With no alternative uses, the property's value is in its development potential. This increases the cost and difficulty of acquiring Clear Zone properties.

McChord Field (formerly McChord Air Force Base) contributes millions of dollars to the local economy annually and the Department of Defense (DoD) is the largest employer in Pierce County. Both Pierce County and Lakewood have long been aware of the threat posed to military operational missions by physical encroachment in the NCZ. Existing encroachment has already required McChord to maintain a planning option of extending the base runway 5,000 feet to the south in order to accommodate potential mission changes that might arise in the future. To the DoD, the only land use with the NCZ that is deemed compatible is agriculture (except livestock). If financial means were made available, the federal government has clear authority to condemn land necessary for public purposes under 28 USC 1358. Incompatible development in the NCZ has rapidly occurred within the last 20 years. During the BRAC 2005 evaluation, McChord Field was given a lower military value due to encroachment.

Annexations:

- Arrowhead/Partridge Glenn

Annexation has been attempted three times, the first two times to Steilacoom (1995 and 1996) and the third time to Lakewood (1997). All three ballot measures failed by a narrow margin (with the number of "yes" votes declining each time). The Arrowhead/Partridge Glenn area remains unincorporated. It has been nearly twenty years since the last annexation attempt was made. The Town of Steilacoom, West Pierce Fire and Rescue, and Pierce County are not opposed to Lakewood annexing this area. Lakewood would consider annexing the area assuming that the known infrastructure issues are addressed by Pierce County and have the support of its residents.

Previous Annexation Votes		
Election Date	**Measure**	**Outcome**
February 7, 1995	Annex to Steilacoom	Y 49.84% / N 50.16%
September 17, 1996	Annex to Steilacoom	Y 47.15% / N 52.85%
September 16, 1997	Annex to Lakewood	Y 46.36% / N 53.64%

Source: Pierce Co. Elections

- Camp Murray

Both Lakewood and Camp Murray have shared interests. Primary ingress/egress into Camp Murray and the State Emergency Management Division is through Lakewood. Road improvements have been made to improve access into Camp Murray. Both the City and Camp Murray are located on the shores of American Lake. A boat launch and an enclosed boat storage facility housing fire district and police boats straddle current boundaries. If Pierce County is interested in having this area to be annexed by Lakewood, the City would be interested in discussing possible steps towards annexation to include involvement and participation by Camp Murray.

- Joint Base Lewis McChord (JBLM)

The Lakewood Urban Growth Areas (UGA) includes the cantonment areas of JBLM. For more than a decade, JBLM has significantly developed the land within the cantonment area. If Pierce County is interested in having this area to be annexed by Lakewood, the City would be interested in discussing possible steps towards annexation to include revisiting the 1998 Memorandum of Agreement between the City and Pierce County, and involvement and participation by JBLM and the Department of Defense (DoD). Additionally, the City would discuss the potential to separately annex the American Lake Veterans Golf Course given its direct access to the City of Lakewood.

Annexation Area Demographics				
UGA	**Land Size**	**Population**	**Housing Units**	**Other Amenities**
Arrowhead/Partridge Glenn	282 Acres	2,444	924	15 businesses
Camp Murray	295 Acres	1,000 employees	0	Location of Washington State Emergency Operations Center
JBLM	91,000 Acres	58,133	4,901	6 elementary schools, 278 miles of streets, American Lake Veterans Golf Course

Sewers
The City will continue its efforts to work with Pierce County to establish a more streamlined permitting process. Economic development is a high priority for the City and the sewer system permitting process is a factor that businesses and residents take into consideration when locating in Lakewood. We strive to continue the relationship with Pierce County in establishing a more efficient and effective process that both improves economic development and has a minimal impact on sewer operations.

Air Corridor Population
Lakewood's population allocation should reflect the constraints on the City imposed by the Air Corridor. Population growth estimates already constrain the City and places an unobtainable population estimate of 72,000 residents by 2030. The permanent displacement of 4,185 residents would place a great deal of constraint on population growth in the City. The City hopes to accomplish the following:

- Maintain the 72,000 population allocation now and into the future.
- During the next round of countywide population allocations, petition the Pierce County Growth Management Coordinating Committee (GMCC), the Pierce County Regional Council (PCRC), and the Pierce County Council to reduce Lakewood's population allocation. The net effect of such action would mean that the county or other cities would have to make-up the difference. It may also mean that in the future, Lakewood's transportation funding could be restricted.
- Partner with Pierce County and seek state legislative action and pursue an exemption at the state level.
- Before the next round of population allocations, meet with OFM; request that Lakewood's population numbers be adjusted.

Flood Control Zone District (FCZD)
The first FCZD was established in Pierce County in 2010 and included the City of Lakewood. The City, from the start, expressed concern about the equity of having the City of Lakewood, which has substantially lower risk of flood impact than other parts of the county, pay at the same rate as other communities which are at greater impact. The City was also concerned with the potential of the governing board to impose the maximum rate allowable. In 2011 the FCZD was disbanded by a vote of the Pierce County Council but was later reestablished by the Pierce County Council in 2012. In 2013 the maximum allowable rate was $.25 and $.10 was the authorized rate. The City supports a flood control zone district based on potential for flood damage rather than the current countywide boundaries. The City further supports rates that better reflect potential for damage from flooding, which is not equal across the county.

2017 Legislative Session

City Priorities

In order for Washington State to be its best and attract the best, our 281 cities and towns must be strong.

- Cities are where more than 4.6 million people call home, and this number is growing quickly.
- Cities are where the majority of the state's revenues are generated, including $1.3 billion in property taxes, and $7.5 billion in sales tax.
- Cities contain the state's economic engines, where 69% of job-generating businesses are located.

The 2017 legislative session will be lengthy and difficult. In light of competition for the state's limited resources, this session could be a game changer for cities and communities around the state. In order to help solve our shared critical challenges and maintain Washington's vibrant communities, the Legislature must:

Update the Public Records Act so cities can continue to provide open and transparent government services to Washington residents.

Support and enhance actions to increase affordable housing, decrease homelessness, and improve a strained mental and behavioral health system.

Revitalize key infrastructure assistance programs to support job creation, our health and safety, economic vitality, and quality of life.

Respect city local authority with regards to revenue, taxes, licensing, and home rule; city officials are elected and must have the authority to solve local challenges.

Maintain the city-state partnership for shared revenues to fund key services.

Provide adequate and sustainable funding to maintain high-quality statewide training for law enforcement personnel.

Maintain funding for the Municipal Research and Services Center (MRSC) to provide vital support for local government performance.

Founded in 1933, the Association of Washington Cities (AWC) is a private, nonprofit, nonpartisan corporation that represents Washington's cities and towns before the state legislature, the state executive branch and with regulatory agencies. Membership is voluntary. However, AWC consistently maintains 100% participation from Washington's 281 cities and towns.

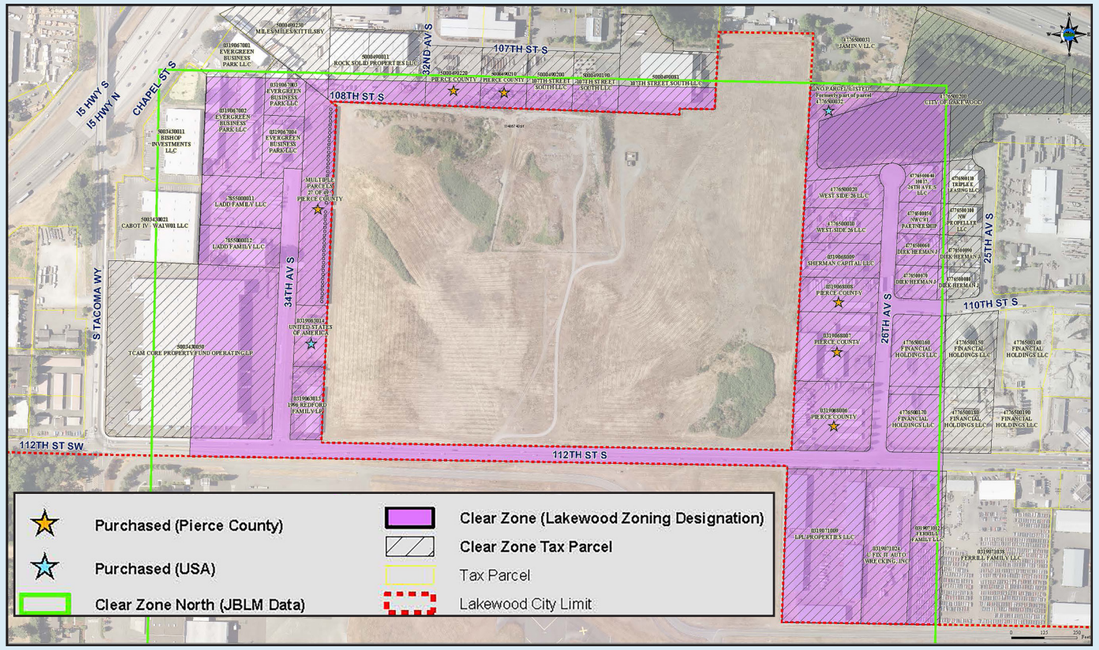
Contact: **Dave Williams**
Director of Government Relations
davew@awcnet.org • 360.753.4137

Association of Washington Cities • 1076 Franklin St SE, Olympia, WA 98501 • 1.800.562.8981 • awcnet.org

10/03/16

Strong Cities Great State

JBLM North Clear Zone (NCZ)



Status of North Clear Zone (NCZ) Properties

	Acreage	Parcels
Total	65	66
Purchased by Pierce County	6.6	32
Purchased by U.S. Government	5.4	2
Subtotal	12	34
Remaining	53	32
Estimated Value for Acquisition and Business Relocation	$43 million to $50 million	

Lakewood Demographics

- **Population** 58,800
- **Median Age** 37.2 years
- **Median Household Income** $43,362
- **Average Household Income** $60,497
- **Average Family Income** $77,749
- **Average Income-Married Couples** $94,398
- **Total Housing Units** 27,066

JBLM in the Community

- **Service Members** 40,976
- **Family Members** 47,303
- **Civilian Employees** 17,521
- **Military Retirees** 32,064

City of Lakewood

Federal Priorities

Elected Officials

Don Anderson
Mayor

Jason Whalen
Deputy Mayor

Mary Moss
Councilmember

Michael Brandstetter
Councilmember

Marie Barth
Councilmember

Paul Bocchi
Councilmember

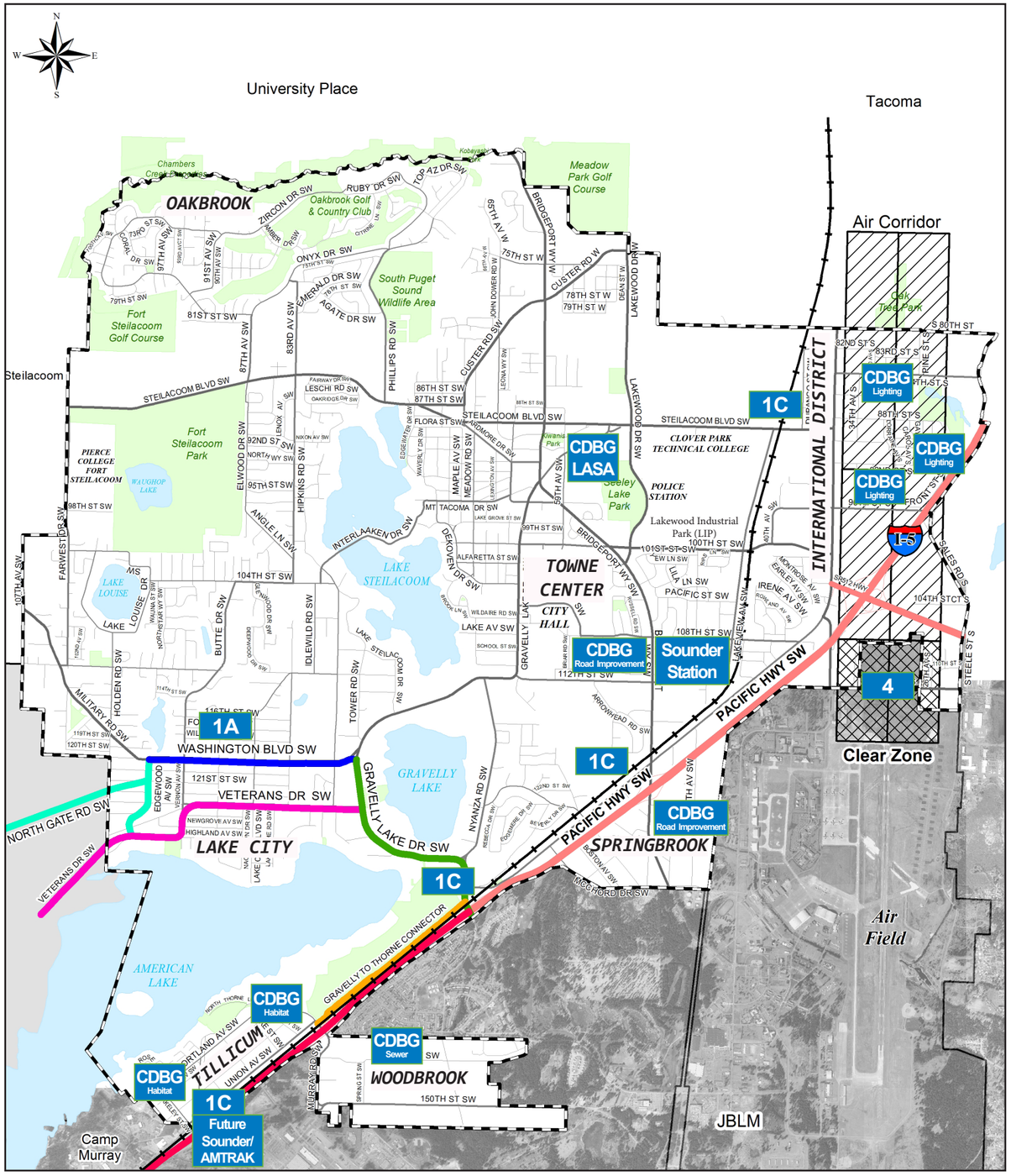
John Simpson
Councilmember

CONTACT INFORMATION

John J. Caulfield
City Manager
6000 Main Street SW
Lakewood WA 98499
jcaulfield@cityoflakewood.us
(253) 983-7703

www.CityofLakewood.us

Jake Johnston
JOHNSTON GROUP
2400 NW 80th St., # 191
Seattle, WA 98117
jake@johnstongr.com
(206) 240-3133



City of Lakewood Federal Priorities *(Updated October 2016)*

1 TRANSPORTATION

A **COMMUTE ACT.** The City endorses the COMMUTE Act introduced by Rep. Denny Heck. The proposal would prioritize funding for transportation projects serving military installations and would be a tremendous benefit to installations like Joint Base Lewis-McChord (JBLM) that are situated in dense urban areas.

B **TIGER.** The City supports permanent authorization of the TIGER program.

C **AMTRAK Rail Station in Lakewood/JBLM.** The City requests that a Station Assessment Study be completed by AMTRAK to assess the viability of a station in Lakewood serving Pierce County and JBLM. This request is supported by Lakewood and JBLM.
The City opposes any efforts to expand freight rail on the Point Defiance Bypass rail line.

D **Additional Federal Transportation Policies.** The City supports efforts to designate more federal funding for medium-sized cities in high growth areas. Specifically, the City endorses:

- Efforts at the federal level to create designated funding for medium cities such as the Booker/Wecker proposal in the Senate and the TIGER-GUBS and ISTA proposals in the House.
- The addition of Transit-Oriented Development projects within the TIFIA loan program.
- A restoration of TIFIA loan authority equal to what was included in the MAP-21 Act.

2 COMMUNITY & ECONOMIC DEVELOPMENT

A **COMMUNITY DEVELOPMENT BLOCK GRANT (CDBG).** The City supports increasing CDBG funding, which has dropped from $943,000 in 2001 to $467,050 in 2016. The City has developed a white paper on this issue and urges the delegation to support these critical funds.

B **HOME Program.** The City supports increasing HOME funding, which has dropped from a high of $513,009 in 2001 to $208,473 in 2016. The City has used HOME funds to fix up nearly 150 homes at a cost of almost $6 million since 2001. HOME funding is also used by the City for its homelessness outreach and mitigation.

3 MILITARY & DEPARTMENT OF DEFENSE

- **BASE REALIGNMENT & CLOSURE (BRAC).** The City supports a BRAC round to focus limited federal funding to meet the Pentagon's installation needs. Efforts at the federal level to create designated funding for medium cities such as the Booker/Wecker proposal in the Senate and the TIGER-GUBS and ISTA proposals in the House.
  - Joint bases should be evaluated as singular installations under the BRAC process.
- **OFFICE OF ECONOMIC ADJUSTMENT (OEA) Funding.** The City, in partnership with SSMCP, supports increased funding for the OEA that helps communities impacted by military facilities plan for force reductions and expansion.

4 JBLM NORTH CLEAR ZONE (NCZ)

The Army owns and operates Joint Base Lewis-McChord (JBLM), including the facilities associated with the former McChord Air Force Base now under joint base structure. The Air Force has a mandate to acquire property within the North Clear Zone (3,000 feet by 3,000 feet), which includes manufacturing and light industrial properties in the City. Both the Army and Air Force acknowledge the need to acquire this land but lack the funding to do so.

The City is a willing partner to fulfill the mandate and urges the congressional delegation to support future budget requests from the Department of Defense to facilitate this land acquisition. This encroachment issue is one of the largest concerns facing JBLM in a future BRAC round and the City is committed to using all of its local authority to partner with SSMCP, the County, State and Military to mitigate the encroachment concerns.

5 GREEN STORMWATER INFRASTRUCTURE (GSI)

The City supports the Green Stormwater Infrastructure (GSI) efforts endorsed by the Puget Sound Partnership and being led by Reps. Kilmer and Heck. The efforts include:

- Adding stormwater management criteria to federal infrastructure grant program.
- Developing a tax incentive program for private stormwater management investments.
- Creating new funding opportunities for culvert replacement and improvements focused on improving water quality in Puget Sound.

TO: Mayor and City Councilmembers
FROM: Adam Lincoln, Assistant to the City Manager & Heidi Ann Wachter, City Attorney
THROUGH: John J. Caulfield, City Manager
DATE: October 15, 2016
SUBJECT: Federal Funding Opportunities

As with any legislative agenda, progress is achieved through consistent effort over time. Since 2013, the City has been active in lobbying at the federal level. In 2017, the City continues to work with the Washington State federal delegation to ensure that Lakewood priorities are addressed. Below are the proposed priorities that should be addressed as Lakewood continues its efforts to ensure that federal dollars are effectively spent within our City. It should be noted that federal funding is administered at the local level, which means that in addition to maintaining effective relations with our federal legislators, we must also be aware of and working with those local agencies responsible for the administration of funds we hope to receive.

Potential Federal Funding Opportunities

Trail/Non-Motorized Vehicle Projects:
The two avenues for securing funding specific to non-motorized projects is through WSDOT or PSRC. PSRC is the largest resource for transportation funding. One unique aspect to PSRC funding is in the form of pass back funding. When one of the PSRC funded projects comes in under budget, the extra funding is redistributed to other projects that scored well for funding. One caveat with regard to pass back funding is that PSRC board members are historically the most successful at accessing the additional funding. It would be beneficial for the City to explore the potential for a council member to attempt to join the PSRC board.

Parks and Open Space:
Funding for parks and open space is very limited. Federal resources for parks and open space tend to be limited to wetland restoration projects and flood control projects. Funding for flood control includes stormwater projects, wetland habitat restoration, FEMA pre-disaster projects, and land acquisition.

Emergency Management:
There are two areas of funding that help fund emergency management programs. The first is the Community Oriented Policing Services (COPS) Program. This program helps fund a portion of police officer salaries for their first few years of service and the grant amount gradually diminishes over a three to five year window, placing the cost increasingly on the police department. This is a very well respected program and one that the Lakewood Police Department are currently looking into applying for in spring of 2017. The second program is called Byrne Grants and was distributed by the Department of Justice. The funding went towards equipment and training, but the funding is mostly depleted now.

Grant Reporting and Audit Bureaucracy:
The time and cost of managing federal grants and loans is a burden, however the message to the federal delegation is not one that garners empathy. The cost and time commitment is directly connected to the size of the funding. The amount of time and effort for reporting on federal grants should be a consideration as the City applies for federal funds but it likely will not be a cost that dissuades the City from attempting to obtain such funds.

Moreover, the grant administration infrastructure is already funded for key programs like CDBG and HOME. Because of this, any increase in discretionary funding into these programs can be pushed into the community directly without dilution.