

The Transition from JLUS Planning to Implementation:

Challenges, opportunities & examples

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South Sound Military and Communities Partnership
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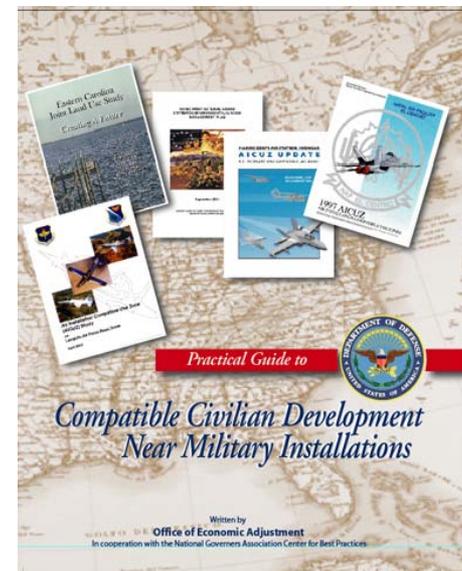
OEA Mission Statement

- The Office of Economic Adjustment (OEA), in coordination with other resources of the Federal Government, will assist states and communities to:
 - Plan and carry out local adjustment strategies;
 - Engage the private sector in ventures to plan and undertake community economic development and base redevelopment; and
 - Work with the Military Departments in support of DoD's missions.
- Directs Defense Economic Adjustment Program on behalf of the Office of the Secretary of Defense and staffs the Economic Adjustment Committee
- Created to help state and local governments plan and carry out adjustment and diversification programs in response to major Defense actions, including:
 - Base closures or realignments
 - Base expansions
 - DoD Personnel reductions
 - Industry/contractor reductions
 - *Operational/training impacts, civilian encroachment upon a military installation likely to impair continued operational utility of the installation*



JLUS: Tool to Promote Compatible Development

- OEA provides **technical and financial assistance** to state and local governments to undertake a Joint Land Use Study (JLUS) and carry out the recommendations
- **Cooperative effort** between the Military and jurisdictions surrounding installations, ranges and/or military training corridors to plan and carry out strategies promoting compatible civilian development
- Initiated upon a **Military Department nomination**
- Military Department **technical data describing the military missions and operations** supports the study process
- Serves as **comprehensive strategic plan** with specific implementation actions to address and prevent incompatible civilian development that could impair the operational utility of military missions or impact available resources, i.e. air, land, water, and electromagnetic spectrum
- JLUS process **promotes open, continuous dialogue** between the Military, surrounding jurisdictions, and states to support long-term sustainability and operability of military missions





JLUS Planning Process

Organize

Plan

Implement

Monitor

Continuous Dialogue and Sharing of Information



JBLM JLUS Planning Process

Organize

Jan 2013 –
Dec 2013

Plan

Jan 2014 –
Dec 2015

Implement

Begin Jan
2016

Monitor

Ongoing

Continuous Dialogue and Sharing of Information



Transition Challenges & Opportunities

- Maintain momentum
- Find appropriate organization
- Maintain and build relationships
- Key players for implementation may change
- Ensure buy-in beyond Committee members
- Foster open communication
- Engaged, informed public
- Ongoing, iterative, sustainable process
- Ensure compliance with local and State land use decision-making processes, such as environmental review requirements



Implementation Examples - Local

- Fort Richardson & Elmendorf AFB, AK
 - Planning Commission and Assembly adopted JLUS as chapter of Borough Code
- Fairchild AFB, WA
 - County took lead to develop model implementing ordinance for adoption by County and participating cities
- NAS Kingsville, TX
 - Joint Airport Zoning Board expands development oversight beyond city limits
- NSA Panama City, FL
 - Identified Critical Parcels in Line of Site Corridors
 - Military Influence Overlay District Zoning Ordinance
 - Zoning Standards for Structures in Water
 - Frequency Ordinance for Parcels in Military Influence Areas
- Malmstrom AFB, MT
 - Seven County Region Red-Yellow-Green Map to Designate Appropriate Location for Tall Structures and Frequency Generating Facilities (wind turbines, transmission and cell towers)



Implementation Examples - States

■ Florida

- State legislature established green belts and other protective measures for installations and ranges

■ Arizona

- Many State legislative actions to require military notification of proposed development, etc.

■ North Carolina

- Established permitting system for wind energy development that considers impact to military training and operational missions



JLUS Implementing Organizations Types

- City- or County-led
- Multi-jurisdictional
- State-Community joint organization
- Quasi-public corporation with State enabling legislation
- Airport or port authority
- Separate public corporations
- Ad hoc groups



Organizational Considerations

- **Composition**
 - Size
 - Types of members
 - Placement within respective agencies
- **Management**
 - Decision making and delegation
 - Powers, duties and responsibilities
 - Staffing
- **Formation**
 - Foundational instruments, such as memorandum of agreement or enabling legislation
- **Financial**
 - Budget
 - Revenue source(s)
- **Timing**
 - Meeting frequency
 - Temporary or permanent organization
- **Communication**
 - Involvement of local elected officials, stakeholder groups and general public



Implementing Organization Examples

- Fort Stewart (GA) Regional Coordinating Committee
 - Committee of elected officials from each of the affected local jurisdictions
 - Meets regularly to discuss issues, build consensus and develop implementation strategies
- Southern New Mexico-El Paso (NM/TX) JLUS Implementation Committee
 - Formed through Memorandum of Agreement among 2 states, 6 counties and 3 cities, with 3 military installations and Federal agencies as concurring parties
 - MOA developed during JLUS, coordinated concurrent with JLUS Report acceptance
 - Initial focus on 16 foundational strategies



Lessons Learned

- JLUS as a catalyst for sustained local, State, Federal agency and military engagement
- Leverage local and State resources for implementation
- Integrate JLUS recommendations and strategies into ongoing local and regional planning efforts, such as Comprehensive or General Plan updates
- Maintain momentum by prioritizing strategies for implementation before JLUS Final Report completed



JBLM JLUS Next Steps

- SSMCP staff and consultant team to finalize JLUS Report and present to local jurisdictions
- Individual jurisdictions to accept JLUS Report
- Prioritize strategies for implementation
- Individual jurisdictions and agencies to carry out strategies within framework of regional coordination
- Identify any strategies that require assistance to carry out
- Local sponsor may apply to OEA for grant assistance



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